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6 UNITED STATES DISTRICT COURT
7 WESTERN DISTRICT OF WASHINGTON
8 AT SEATTLE

8 KHALID MEHMOOD,

9 Petitioner,

10 v.

11 LORETTA LYNCH, et al.,

12 Respondents.

CASE NO. C16-0676-RSL-MAT

REPORT AND RECOMMENDATION

13
14 INTRODUCTION

15 Petitioner Khalid Mehmood, who is proceeding through counsel, seeks release from
16 immigration detention in this 28 U.S.C. § 2241 habeas action. He maintains he is entitled to
17 release because his detention by U.S. Immigration and Customs Enforcement (“ICE”) has
18 become indefinite within the meaning of the Supreme Court’s decision in *Zadvydas v. Davis*, 533
19 U.S. 678, 701 (2001). (Dkt. 4 at 3.) Respondents have moved to dismiss, arguing petitioner is
20 lawfully detained and has failed to show his detention is indefinite. (Dkt. 9.) Petitioner did not
21 file a response.

22 Having considered the parties’ submissions, the balance of the record, and the governing
23 law, the Court recommends that respondents’ motion to dismiss be GRANTED, petitioner’s

1 habeas petition be DENIED, and this action be DISMISSED with prejudice.

2 BACKGROUND

3 Petitioner is a native and citizen of Pakistan. (Dkt. 11-1 at 10.) On February 6, 2015, he
4 applied for entry to the United States at the San Ysidro, California, Port of Entry. (Dkt. 11-2 at
5 2.) Petitioner did not have any valid documentation allowing him to enter the country, and he
6 requested asylum, stating that he feared he would be harmed by the Taliban if he were to return
7 to Pakistan. (*Id.*; Dkt. 11-3 at 5.) Department of Homeland Security (“DHS”) officials
8 determined petitioner was inadmissible and issued a Notice and Order of Expedited Removal.
9 (*Id.*) He was taken into ICE custody pending a credible fear interview with an asylum officer.
10 (*Id.*) The asylum officer found that petitioner’s fear of return to Pakistan was credible, and on
11 March 3, 2015, his case was referred to an Immigration Judge (“IJ”) so he could apply for relief
12 from removal. (Dkt. 11-1 at 10; Dkt. 11-4 at 2.)

13 Following an individual hearing on July 29, 2015, the IJ denied petitioner’s applications
14 for asylum, withholding of removal, and relief under the Convention Against Torture, and
15 ordered him removed to Pakistan. (Dkts. 11-5 & 11-6.) Petitioner waived appeal, and his
16 removal order became final the same day. (Dkts. 4 at 3 & 11-6.)

17 On August 11, 2015, ICE sent a letter and related materials to the Consul General of
18 Pakistan, requesting a travel document for petitioner. (Dkt. 11-7.) On June 17, 2016, an official
19 from the Embassy of Pakistan interviewed petitioner for the purpose of facilitating the issuance
20 of a travel document. (Dkt. 10 at ¶ 5.) Shortly thereafter, the Embassy notified ICE that it likely
21 would issue a travel document for petitioner in approximately six months. (*Id.*) ICE is not
22 aware of any barriers that would prevent petitioner’s removal once the travel document is issued.
23 (*Id.*)

1 Since petitioner's arrest at the border, he has remained in ICE custody. ICE officials
2 reviewed his custody status in April 2015, December 2015, and February 2016. (Dkts. 11-8, 11-
3 9, 11-10, 11-11, 11-12, 11-13.) Each time, they determined to continue his detention because,
4 among other reasons, he was a flight risk based on his final order of removal and an enforcement
5 priority based on his recent entry. (*See* Dkts. 11-8, 11-9, 11-10, 11-11, 11-12, 11-13.)

6 On May 11, 2016, petitioner initiated the instant habeas action to obtain release from
7 detention, asserting that his detention has become indefinite because his removal cannot be
8 effectuated in the foreseeable future. (Dkt. 4 at 3.) He also asserts his belief that ICE has made
9 no specific efforts to obtain a travel document from the Embassy. (*Id.*) As noted above,
10 petitioner filed no response to respondents' motion to dismiss.

11 DISCUSSION

12 Title 8 U.S.C. § 1231 governs the detention and release of aliens, like petitioner, who
13 have been ordered removed. Under 8 U.S.C. § 1231(a), DHS¹ is required to detain an alien
14 during the "removal period." 8 U.S.C. § 1231(a)(2). The removal period is the 90-day period
15 that begins on the latest of (i) the date the order of removal becomes administratively final; (ii) if
16 the removal order is judicially reviewed and if a court orders a stay of the removal of the alien,
17 the date of the court's final order; or (iii) if the alien is detained or confined (except under an
18 immigration process), the date the alien is released from detention or confinement. 8 U.S.C. §
19 1231(a)(1)(B). The removal period is extended "if the alien fails or refuses to make timely
20 application in good faith for travel or other documents necessary to the alien's departure or
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22 ¹ Although the relevant statutory sections refer to the Attorney General, the Homeland Security Act of
23 2002, Pub. L. No. 107-296 § 471, 116 Stat. 2135 (2002), transferred most immigration law enforcement functions
from the Department of Justice ("DOJ") to DHS, while the DOJ's Executive Office for Immigration Review
retained its role in administering immigration courts and the Board of Immigration Appeals. *See Hernandez v.*
Ashcroft, 345 F.3d 824, 828 n.2 (9th Cir. 2003).

1 conspires or acts to prevent the alien's removal" 8 U.S.C. § 1231(a)(1)(C).

2 After the removal period expires, DHS has the discretionary authority to continue to
3 detain certain aliens, including petitioner, or to release them on supervision. 8 U.S.C. §
4 1231(a)(6). In *Zadvydas v. Davis*, the Supreme Court held that § 1231(a)(6) implicitly limits an
5 alien's detention to a period reasonably necessary to bring about that alien's removal from the
6 United States, and does not permit "indefinite" detention. 533 U.S. 678, 701 (2001). Detention
7 becomes indefinite if, for example, the country designated in the removal order refuses to accept
8 the alien, or if removal is barred by the laws of this country. *Diouf v. Mukasey* ("Diouf I"), 542
9 F.3d 1222, 1233 (9th Cir. 2008).

10 The Supreme Court determined that it was "presumptively reasonable" for DHS to detain
11 an alien for six months following entry of a final removal order while it worked to remove the
12 alien from the United States. *Zadvydas*, 533 U.S. at 701. "After this 6-month period, once the
13 alien provides good reason to believe that there is no significant likelihood of removal in the
14 reasonably foreseeable future, the Government must respond with evidence sufficient to rebut
15 that showing." *Id.* If the Government fails to rebut the alien's showing, the alien is entitled to
16 habeas relief. *Id.*

17 As the Supreme Court has noted, the six-month presumption "does not mean that every
18 alien not removed must be released after six months. To the contrary, an alien may be held in
19 confinement until it has been determined that there is no significant likelihood of removal in the
20 reasonably foreseeable future." *Id.* Nevertheless, courts must remember "as the period of prior
21 postremoval confinement grows, what counts as the 'reasonably foreseeable future' conversely
22 would have to shrink." *Id.*

23 Petitioner's post-removal order detention, which began on July 29, 2015, has greatly

1 exceeded six months. But he has not provided a “good reason to believe that there is no
2 significant likelihood of removal in the reasonably foreseeable future.” *Id.* Instead, he has
3 baldly asserted that his “removal cannot be effectuated in the foreseeable future” and that he
4 believes “ICE has made no specific efforts to obtain travel documents from Pakistan” on his
5 behalf. (Dkt. 4 at 3.) The record, however, shows that ICE has requested a travel document on
6 behalf of petitioner and the Embassy interviewed him on June 17, 2016. (Dkts. 10 & 11-7.)
7 Shortly after the interview, an official at the Embassy informed ICE that a travel document for
8 petitioner likely would issue in approximately six months. (Dkt. 10 at ¶ 5.) Although the
9 process is moving slowly, it appears to be progressing. Nothing suggests that petitioner’s
10 continued detention is indefinite. His habeas petition should be denied.²

11 CONCLUSION

12 The Court recommends that respondents’ unopposed motion to dismiss (Dkt. 9) be
13 GRANTED, petitioner’s habeas petition (Dkt. 4) be DENIED, and this action be DISMISSED
14 with prejudice. A proposed order accompanies this Report and Recommendation.

15 DEADLINE FOR OBJECTIONS

16 Objections to this Report and Recommendation, if any, should be filed with the Clerk and
17 served upon all parties to this suit within **fourteen (14) days** of the date on which this Report and
18 Recommendation is signed. Failure to file objections within the specified time may affect your
19 right to appeal. Objections should be noted for consideration on the District Judge’s motions
20 calendar for the third Friday after they are filed. Responses to objections may be filed within

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22 ² The Court notes that petitioner has not received a bond hearing. In the Ninth Circuit, aliens generally are
23 entitled to a bond hearing after the six month presumptively reasonable period expires. *See Diouf v. Napolitano*, 634
F.3d 1081, 1084-85 (9th Cir. 2011). Nevertheless, because petitioner is proceeding through counsel and did not
request a bond hearing in his habeas petition or in a response to the motion to dismiss, the Court declines to consider
the issue.

1 **fourteen (14) days** after service of objections. If no timely objections are filed, the matter will
2 be ready for consideration by the District Judge on **September 9, 2016**.

3 DATED this 23rd day of August, 2016.

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5 Mary Alice Theiler
6 United States Magistrate Judge